

Critical perspectives on WISEs as a strategy for poverty reduction

Juan Carlos Pérez de Mendiguren

Department of Business Organization HEGOA (Institute of Dev. Studies) University of the Basque Country Spain



My Business Card

Juan Carlos Pérez de Mendiguren Tel: +34945014475 E-mail: juancarlos.perezdemendiguren@ehu.eus



What am I doing here? – Why me here?

- Economist (Business School) → Background in Development Studies
 - Work and Research on International Development (Africa and Latin America)
- PhD on "Solidarity Economy in the Basque Country"
- Interested in Social Enterprise
- And I wrote an article:
 - Social Enterprise in the development agenda. Opening a new road map or just a new vehicle to travel de same route? <u>Social Enterprise Journal</u> Vol. 9, n3, 2013.
 - Some contributions from a critical perspective
- Critical perspectives on WISES as a strategy for poverty reduction

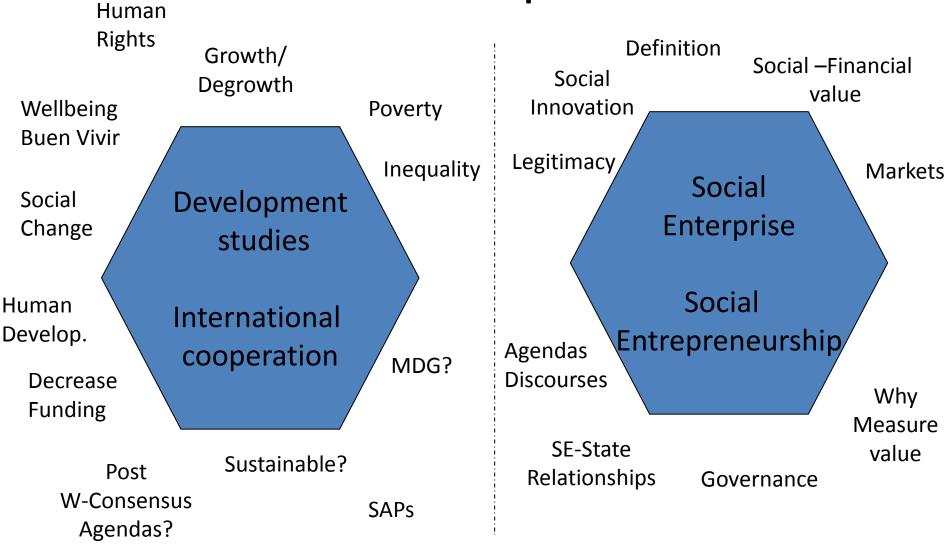


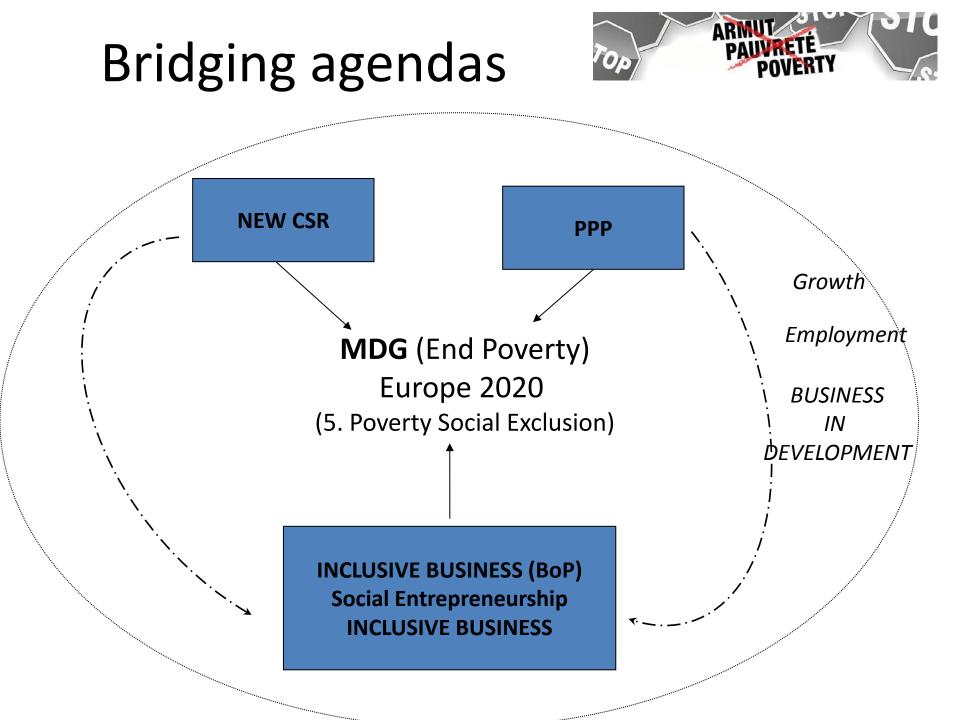
Critical Perspectives?

- Not as "criticizing" Social Enterprises or WISES
 - \circ Acknowledge their good work \rightarrow Help providing better lives for people
- Focus in Europe (not in "Poor Countries")
- o But....
- Looking at the South would be useful to the advancement the SE agenda in Europe
- We are not learning enough from each other



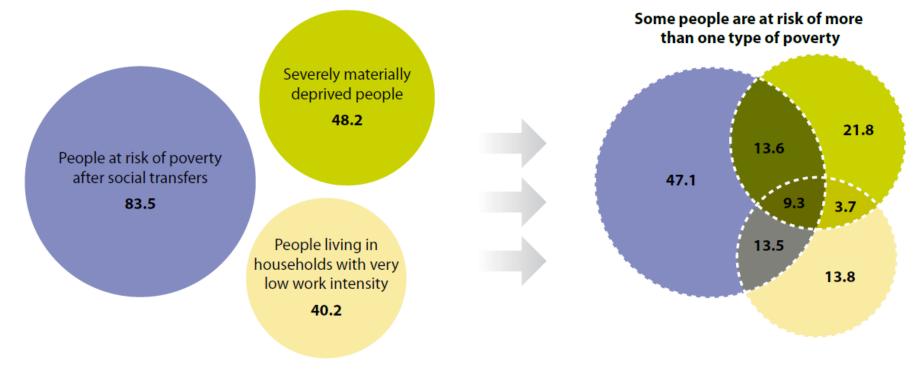
Parallel paths







People at Risk of Poverty or Social Exclusion in Europe



(*) Estimated data.



- More than 120 million persons (in 2013)
 - Almost 1 out of every 4 persons in the EU
- More than a third of the population:
 - Bulgaria (48.0%), Romania (40.4%), Greece
 (35.7%), Latvia (35.1%) and Hungary (33.5%)
- The lowest shares:
 - Czech Republic (14.6%), the Netherlands (15.9%),Finland (16.0%) and Sweden (16.4%).



Social Enterprise: Some figures

• Social Economy (including Social Enterprises)

- 15% to 17% DGP and Employment in the EU
- About 2 million enterprises (10% of the total)

• Most recent mapping of Social Enterprises (2014)

o 1% of the total business population

 European Network of Social Integration Enterprises (ENSIE)

2500 WISEs employing 400.000 salaried persons



Context/Rational for WISE in the EU

- The aim WISEs is to integrate vulnerable persons and groups into the labour market through economic activity
- Heterogeneous landscape of WISEs in Europe
 - Nyssens et al (2012) identify 44 different categories that can be arranged in 4 main groups using criteria reflecting the ways in which their workers are integrated
 - The largets in terms of quantity –SEs offering work experience (employment) or training through work to help their beneficiaries find a job in the conventional labour market



Context/Rational for WISE in the EU

- WISEs in the context of Active Labour Market Policies (ALMPs) or Activation strategies
- o OECD
 - Help ensure that jobseekers have a better chance of finding employment.
 - Key features: to enforce work-availability and mutual obligation requirements.
 - Benefit recipients are expected to engage in active job search and improve their employability, in exchange for receiving efficient employment services and benefit payment
- Narrative:
 - Job creation and Employment → Social Inclusion → Reduced Poverty
 - SE (WISEs) key actors in the process
 - Europe 2020 agenda: smart growth, sustainable growth and inclusive growth



Narrative/Rational for WISE in the EU

- "A new model for poverty reduction and employment generation.." (UNDP 2008)
- Underlying assumption: Social Enterprise can offer the triple benefits of
 - Financial Sustainability
 - Social and/or environmental benefit
 - Integration of disadvantaged people
- Widespread enthusiasm for the potential capacity of WISEs to:
 - o reintegrate disadvantage populations into existing labour markets
 - Create long-terms new jobs for such populations
 - Increase the employability of disadvantage populations



But Evidence?

- Despite the rhetoric regarding SE (WISEs) capacity to deal with poverty there is little evidence to sustain the claim (Diochon, 2013)
 - A review (Harkiolakis et al 2012) of the 447 research projects funded by the EU from 1994-2013 uncovered none that dealt directly with the relationship between SE and Poverty
- Change and social impact of SE initiatives is often neglected (not measured
 - Conney and Shanks (2010) reviewed empirical research on effectiveness of 'new' approaches (including social enterprise) to poverty alleviation.
 - Found an *emphasis on organizational sustainability and mission risk*, with *very little data on client outcomes* (exception EMES work in the effects of participation in SEs on employment).



But Evidence?

- EAPN (European Antipoverty Network) March 2015 report "Making progress on Europe 2020. Investing in people for fairer EU"
 - Commission's recent Communication underlines, shockingly little progress has been made on the poverty target
 - Concerns about the focus only on *employability, rather than quality job creation and ensuring access to quality employment in a consistent way for key excluded groups*
 - Dangers of a too narrow activation approach, which puts all the responsibility on the unemployed for not getting the scarce amount of jobs available to them



So....

- To what extent the increasing identification of SEs (and WISEs), as a vehicles to fight against poverty in the context of Activation policies in the EU is just another expression of
- "Dominance of an ideology that ties poverty alleviation to the power of the markets" and encourages "market-oriented behaviour in the poor" (Cooney 2011, 2010)
- Can SEs and WISEs contribute to generate alternative narratives on their role towards poverty reduction?

An Heuristic model



(adapted form Edward and Tallontire (2009)

Holistic/ Social Transformation

Models of Social Enterprise

B. Institutionalising

•Derradicalise and Depoliticise •Politicise ideals into insturmentalised objectives •Institutions as authority or "arbiter" of the right knowledge •Inclusive capitalism (Bishop and Green 2008) •Shared value (Porter and Kramer 2010)

Perspectives on activation strategies

A. Managerialist

•Business Case •Specific objectives •Market oriented •Emphasis on employment •Short term •Depoliticised view of SE and WISEs

D. Politicising

Solidarity Economy
Antagonism, dissent and conflict
Post-capitalist?

C. Pragmatic

Acceptance of complexity and multidimensionality of poverty
Non conflictive
Commission recommendation on Active inclusion Wellfare/Wellbeing

Reductionist/business oriented

Workfare



Narratives on SE

- SE growing acceptance as an academic discipline (different from the study of conventional enterprise)
- But competing discourses and theorizations about SE:
 - Different actors fed by different academic theories
 - Gaining increasing acceptance in different spaces/countries/institutions
- Kerlin (2006); Defourny and Nyssens (2010)
 - $\circ \rightarrow$ USA (Earned Income and Social Innovation)
 - → Continental Europe (EMES approach, social economy; collective process, democratic control and participatory governance)
- Teasdale (2011):
 - Competing discourses in the UK evolving over the time



Narratives on SE

- Emergence of a dominant narrative (Pre-paradigmatic situation in SE field)
- Nicholls (2010):
 - "The logics of the hero entrepreneur working with a business (or business-like) setting will come to dominate the paradigmatic development of the field, while the logics of communitarian action linked to social justice and empowerment will become marginalized"
- Dey and Steyaert (2010): "Grand narrative of harmonious social change"
 - Orthodoxy of entrepreneurship as reference point (de-politicization of discourses)
 - "Quasi-religious" or "mesianic" look
 - Combine in an apparently "miraculous" way the harmonious attainment of social environmental and economic objectives (hybridization, triple bottom line..)
 - Attempts to re-politicize this space is considered as a mere expression of inefficient, barely innovative or directly anti-business tendencies.



- Counter-narratives for a new agenda on SE and WISE
- o ¿Where from?
 - o The real experience
 - From developing linkages with Critical Theories:
 - Ecological Economy /Political Ecology
 - o Feminists Economics
 - Solidarity Economy movement



- O 1. From the real experience of WISEs → Coexistence of different logics as a source of conflict → Mission drift or Failure
 - o Document all cases vs. Best cases/ Failure vs. success
 - \circ Conflicts on identity and legitimacy (in Emaus) \rightarrow Resistance
 - o "being a social organization versus being a business".
 - o "Living on subsidies" vs. autonomy
 - *"Becoming just like another business" (the language of* 'professionalism', 'efficiency' and 'productivity')
 - Multiple conflicts: Research on 10 in Spanish Social Enterprises (and WISES)
 - Growth strategies and scale (\rightarrow Trade Unions on replacement policies)
 - Leadership (Charismatic, Male-dominated, Founder→ Personalism, inertia and resistance to change and innovation)
 - Participatory governance participation vs. time efficiency (centralization, lack of collective ownership)



- 2. From developing common ground with Ecological Economics
 - o Questioning Growth as an objective
 - Linking up with the debates around de-growth
 - Including environmental considerations in the core of their operations (energy and material flows in production system and consumption)
 - Generating self-reflective capacity for analysing the impact of their activities in conflicts over access or conservation of natural resources



3. From developing common ground with Feminist Economics (Feminist Theories)

- → gender as another structure that organize the economic system (the invisible spheres) (conflict life-accumulation of k)
- What does it mean being a feminist organization?
- How to share the collective responsibility for maintaining life
- Designing governance structures, strategies and mechanisms that give visibility and share equitably all types of work (including that related to care and reproducing and maintaining meaningful lives)



• 3. From linking up with Solidarity Economy and its networks

- Rethinking SE and WISES as catalyzing agents for (radical?) social change
- Changing the evaluative space to be used when weighing up the outcomes of SE and WISES
- Economy subordinated to ensuring the wellbeing of all people and the extended reproduction of life
- What is SOLIDARITY ECONOMY?



SOLEC Trending topic

- UN Inter-Agency Task Force on Social and Solidarity Economy (TFSSE) → Founded in 2013
 - Raise awareness and and improve the visibility of SSE within the UN system
 - Enhance momentum towards mainstreaming the issue of SSE in international and national policy frameworks.
- **RELIESS:** International Centre on Public Policy for the SSE (2011)
- ILO: Academy on Social and Solidarity Economy (5th Edition in South Africa- 2015)
- France: New Law on the Social and Solidarity Economy (2014)
- **Spain:** Law on the Social Economy (2011)



Solidarity Economy → Three perspectives (insights) into it:

- Theoretical perspective, concerned with building an alternative paradigm of the economy → New theory for an alternative economy:
 - → Developing an alternative epistemology and methodology to the standard (orthodox) thinking
 - \rightarrow Sustainability of life at the centre vs. accumulation of K
- **Political perspective:** proposal for social transformation towards an alternative socio-economic model, based on non-capitalist forms of organizing social and economic relationships
- **Organiz. Perspective:** Specific type of organization based on collective entrepreneurship, self-management and democratic governance



Development of SOLEC in Spain reflect these 3 perspect.:

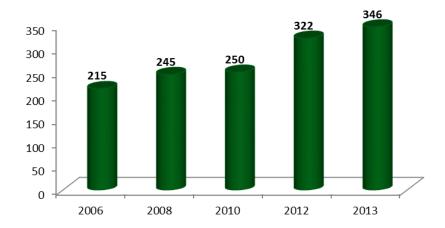
- **Organiz. perspective:** organizations (business) coherent with the values and principles of the alternative model
 - → Network of Solidarity Economy Organizations (REAS Red de Redes)
 - \rightarrow Social Auditing (coherence between principles and practices)
- **Political perspect. (social transformation):** as space to rebuild processes and alliances with other social actors and the State:
 - \rightarrow Social Markets
 - \rightarrow Public Policies for the advance of SOLEC
- **Theory development:** SOLEC movement strengthening links with other critical theories: Feminist economy + ecological economy

→ EKOSOL FEM Group (University + Solidarity Economy Network) ¿What does it mean "working for sustainability of life" in the context of a business?





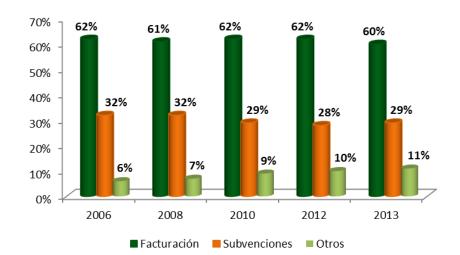




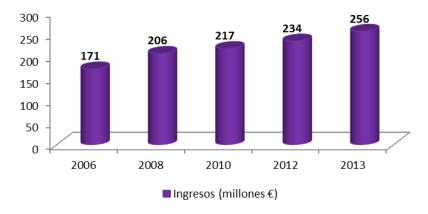
Nº entidades







Ingresos totales (millones €)



Construyendo un Mercado Alternativo de Economía Solidaria

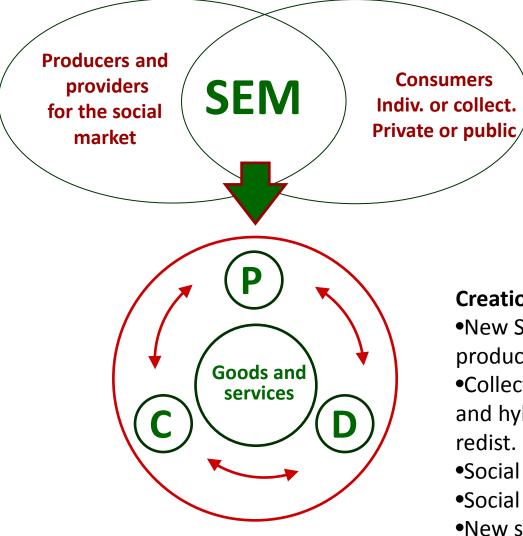
Mercado Social







NETWORK OF PRODUCCTION, DISTRIBUTION AND CONSUMPTION



Goods and services: 3 conditions

- Social utility
- •Ecologically sustainable
- •Produced under conditions of equity and democracy

Creation of:

 New SOLEC Enterprises to complete and close productive cycles

 Collective learning (CO-Creation DD and SS and hybridization of different logics: market, redist. and reciprocity)

- Social currency
- Social and cultural Innovation
- New social relations and values



PROMOTING PUBLIC POLICIES FOR SOLEC

- Forging new partnerships with public administrations based on:
 - Mutual recognition of roles and responsibilities in constructing "otra economía"
 - Objective: Create the conditions of possibility for the sustainability of life → Wellbeing /Needs
 - Innovation/ Experimentation based on "trust", "cooperation" and "accountability"
 - Public administration not substituting "organized citizenship"
 - Participation
 - Co-construction of public services/ commons
 - "Bottom up" processes



ROLES FOR PUBLIC ADMINISTRATION: Some ideas

1. Create appropriate conditions and facilitate

- Needs assessments
- Collective spaces
- Participatory budgeting
- •Pilot experiences

2. Inform and sensitize

- •Mapping of experiences
- Good practices

•Develop transversal plans for the SSE development in different departments

3. Provision

- Legal frameworks for hybrid organizations
- •Public purchase and social clauses (public procurement 20% of European GDP)
- •Fiscal schemes
- Financing



ESKERRIK ASKO